



TOWN COUNCIL STUDY SESSION AGENDA
February 9, 2026
5:00 PM

I. Study Session Items

1. Parker Water & Sanitation District Presentation (Joint Meeting w/Planning Commission)
- Redd/Justus - 1 hour
2. State Graywater Legislation - Lawson - 30 minutes
3. Legislative Update - William Mutch/Hogan - 30 minutes

II. Staff Updates

III. Town Council Updates/Items



Request for Town Council Action

Date: February 9, 2026
Submitted By: Bryce Matthews, Assistant Director - Planning
Reviewed By: Michelle Kivela, Town Manager
Title: **Parker Water & Sanitation District Presentation (Joint Meeting w/Planning Commission) - Redd/Justus - 1 hour**

EXECUTIVE SUMMARY

Water is a significant issue in the mountain west, Denver metropolitan area and the Town of Parker. Parker Water and Sanitation District (PWSD) will be presenting information on water rights and water planning efforts to both Town Council and the Planning Commission.

STAFF RECOMMENDATION

BACKGROUND/DISCUSSION

None

FINANCIAL IMPACT

Provision of water is a requirement of the development review process. Since the Town of Parker is not a water provider, we are dependent on the water and sanitation districts to verify the ability to provide water. The Planning Commission requested more information on the following:

1. High level of how water rights work in Colorado.
2. What PWSD requires of developers regarding water rights before a will serve letter
3. Where PWSD currently gets water from and what water rights they have
4. PWSD's future plans for the provision of water
5. Active policies and programs focused on reducing water consumption

Parker Water and Sanitation District will provide a presentation to the Town Council and the Planning Commission on water rights and their water planning efforts.

STRATEGIC GOAL(S)

For informational purposes only.

ATTACHMENTS

None

RECOMMENDED MOTION

For informational purposes only.



MEMORANDUM

TO: Honorable Mayor and Members of Town Council
FROM: Michael Lawson, Deputy Town Manager
DATE: February 9, 2026
SUBJECT: State Graywater Legislation

ISSUE:

There are benefits and drawbacks of allowing the installation of graywater systems in residential applications in the Town of Parker.

Supporters of HB24-1362 cite advancements in treatment technology, increasing public interest in water conservation, and the need to reduce reliance on potable water supplies. However, feedback from Parker's water and wastewater providers indicates unresolved concerns. Providers have expressed concerns regarding impacts to return flows, which are an essential component of the providers' water portfolio, as well as homeowner maintenance responsibilities and long-term system performance.

Town departments have similar concerns, particularly regarding outdoor irrigation risks, regulatory oversight, enforcement complexity, and staffing impacts.

FISCAL/BUDGET IMPACT:

There is no fiscal impact to the Town anticipated at this time.

BACKGROUND:

House Bill 24-1362 addresses the installation and use of residential graywater systems. Graywater refers to water discharged from showers, bathtubs, bathroom sinks, and laundry, which can be reused for non-potable purposes such as toilet flushing and landscape irrigation.

Effective January 1, 2026, the bill authorizes installation of graywater treatment systems in residential buildings *by default*. Counties and municipalities that do not wish to allow such systems must affirmatively opt out through an ordinance or resolution and notify the Colorado Department of Public Health and Environment (CDPHE) of their decision. The legislation also provides a financial incentive by offering a state income tax credit equal to 50 percent of total project costs, capped at \$5,000, for qualifying installations between 2025 and 2034.

As a result of HB24-1362 going into effect on January 1, 2026, the Town of Parker currently allows installations of the systems by default. Concerns around the impacts of the systems necessitate Town staff seeking direction from the Town Council.

RECOMMENDATION:

Given the number of questions outstanding regarding the feasibility of graywater systems and their impact on Parker's water/wastewater providers, Town staff recommends a temporary one-year prohibition on system installations to allow time for further evaluation and guidance from Parker's water and wastewater authorities.

REQUESTED DIRECTION:

Town Council to provide direction to staff on whether to allow the installation of residential graywater systems within Town limits following HB24-1362 going into effect on January 1, 2026.

ATTACHMENT:

None



MEMORANDUM

TO: Honorable Mayor and Members of Town Council
FROM: Emily Hogan, Deputy Town Manager
DATE: February 9, 2026
SUBJECT: Legislative Update

ISSUE:

Staff is presenting a legislative briefing on the 2026 legislative session of the Colorado General Assembly.

FISCAL/BUDGET IMPACT:

None.

BACKGROUND:

The Town has established a framework for legislative advocacy and takes positions on major policy issues under consideration at the federal, state and local levels that may impact the Town and its residents and businesses. The Town supports legislation that is consistent and furthers advancement of the priorities and objectives found in the Strategic Plan. Conversely, the Town opposes legislation that inhibits achievements of the Strategic Plan and its objectives. These positions are captured in the Town's Legislative Policy Agenda, which is adopted annually.

Advocacy positions to be taken by the Town include:

- **Support** – The Town supports the proposed bill as written. The bill directly relates to Town priorities and/or is considered crucial to Town operations.
- **Oppose** – The Town opposes the proposed bill as written. The bill direct conflicts with Town priorities, forces an unfunded mandate on the Town, interferes with local control and/or conflicts with crucial Town operations.
- **Amend** – The Town deems the bill to directly relate to Town priorities or be considered crucial to Town operations. However, the Town would like to see the bill amended before taking a support or oppose position. The Town will take advocate to amend the bill prior to passage.
- **Monitor** – The Town deems the bill of interest but no position is to be taken at this time. Staff will track progress of the bill and report back to the Council. The Council may take a support or oppose position on the bill at a later time based on changes to the legislation.
- **None** – The Town does not take a position on the legislation. The Town may take a support or oppose position of the bill at a later time.

The Council serves as the Town's legislative review body and is apprised of bills throughout the session and receives regular updates from staff and the Town's lobbyist. The lobbyist (Mutch

Government Relations) is contracted to provide legislative advocacy services to the Town. In addition to maintaining a daily presence at the State Capitol when in session, the lobbyist acts as a policy advisor, strategic consultant, coalition organizer and legislative advocate on behalf of the Town.

RECOMMENDATION:

Staff requests a consensus of the Town Council to identify any bills to track or take a position on.

REQUESTED DIRECTION:

Staff requests a consensus of the Town Council to identify any bills to track or take a position on.

ATTACHMENT:

1. 2026 Legislative Policy Agenda 110425
2. Legislative Briefing Memo 020926

2026 TOWN OF PARKER LEGISLATIVE POLICY AGENDA



PARKER
COLORADO

TOWN OF PARKER - 2026 LEGISLATIVE POLICY AGENDA

INTRODUCTION

The Town of Parker's 2026 Legislative Policy Agenda ("Agenda") establishes positions taken by the Town Council on major policy issues under consideration at the federal, state, and local levels that may impact the Town and its residents and businesses. The Agenda builds on the Town's existing values, priorities, and objectives identified in its Strategic Plan. With the Strategic Plan as its foundation, the Agenda is given the flexibility to represent the Town's interest in a wide range of policies, even if the policies in question are not explicitly addressed on the Agenda.

Mission and Vision

Mission

To enrich the lives of residents by providing exceptional services, engaging community resources and furthering an authentic hometown feel. We promote transparent governing, support sustainable development, and foster a strong, local economy.

Vision

Be the pre-eminent destination community of the Denver Metro area for innovative services with a hometown feel. We will be an area leader in economic and community development, and strive to be at the forefront for services, civic engagement, and quality of life.

Strategic Priorities

Support an Active Community

Parker will demonstrate our commitment to the health of our community, both indoors and out by providing access to outstanding parks, trails and recreation amenities and activities. We promote a healthy lifestyle and work to meet the needs of a diverse, multigenerational community.



Foster Community Creativity and Engagement

Parker will stimulate community creativity and engagement through high quality cultural and educational programs and amenities. These will include community events, accessible cultural venues, state-of-the-art facilities and innovative lifelong learning opportunities, all of which are vital to a creative community.



Enhance Economic Vitality

Parker will be an area leader for economic growth by supporting the development of thriving businesses and industry. We will play a critical role in shaping quality of life through exceptional residential, commercial, and open space development; and creating a sense of place that attracts new employees, residents, and visitors to ensure fiscal stability for the community.



Provide a Safe and Healthy Community

Parker will promote the wellbeing of our community by protecting our residents' welfare through prevention services and a safe transportation network. Parker fosters a feeling of personal safety and security through a visible, responsive public safety presence and a proactive focus on prevention, intervention and safety education.



Innovate with Collaborative Governance

Parker employs a high-quality dedicated workforce to support transparency, accountability, and fiscal sustainability by using innovative techniques to optimize performance. We engage in regional relationships, including our education, fire, water providers, and other governmental agencies and partnerships.



Develop a Visionary Community through Balanced Growth

Parker will demonstrate our commitment to balanced growth, well-planned development, and quality infrastructure using a visionary plan for a sustainable future. We support a healthy, future-focused community with exceptional services, while preserving our historical elements and hometown feel.



TOWN OF PARKER - 2026 LEGISLATIVE POLICY AGENDA

INTRODUCTION

Legislative Policy Agenda

The Town of Parker supports legislation that is consistent and furthers advancement of the priorities and objectives found in its Strategic Plan. Conversely, the Town opposes legislation that inhibits achievement of the Strategic Plan and its objectives.

Limitations on Legislative Involvement

The Town will not take a position on every policy likely to impact the Town or its residents, businesses or other stakeholders in the community. The Town's legislative advocacy function has finite resources and focuses on areas with potential to have the greatest impact to the Town. The Town Council exercises discretion in determining when the Town takes a position on a policy.

Revisions to the Legislative Policy Agenda

The Town Council will review and update this Agenda each year as it deems appropriate. The Council may also choose to revise the Agenda outside of the regular update cycle in limited circumstances. Such circumstances may include a need to quickly respond to a particularly impactful policy or provide further direction to staff where the Agenda is not sufficiently specific on a topic.

The Council approves the Agenda each year via resolution.

Support of Other Organizations

The Town of Parker may from time-to-time partner with other municipalities or agencies on items of mutual interest. The Town may take a position on legislation to support its partners even if there is no direct impact to the Town itself.

Legislative Review Process

The Council serves as the Town's legislative review body. The Council is apprised of legislation throughout the session by staff and receives regular updates during Council meetings.

Individual Advocacy and Free Speech

These procedures do not limit and are not intended to abridge the federal and state Constitutional rights of the Town Council and staff when they choose to express personal opinions on legislative matters. When expressing personal opinions, Councilmembers and staff are strongly encouraged to communicate that any personal opinions are not

issued in an official capacity or on behalf of the Town of Parker or the Town Council. Individuals must refrain from the use of the Town's copyrighted logo or other branded materials.

While individual Councilmembers may advocate for or against legislation in their personal capacity, no Councilmember may represent that they speak on behalf of the Town or Town Council when engaging in political advocacy unless the Town Council has taken a formal position for or against such legislation.

Advocacy for New Legislation

Formal approval of the Town Council is required for the Town to propose new legislation. Neither the Mayor nor individual Councilmembers may propose legislation on behalf of the Town without the consent of the full Town Council.

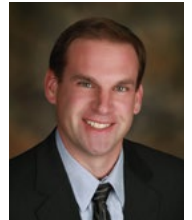
Town of Parker Officials



Joshua Rivero
Mayor



Anne Barrington
Councilmember



John Diak
Councilmember



Erik Frandsen
Councilmember



Laura Hefta
Councilmember



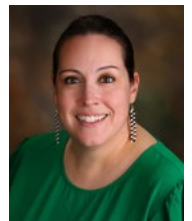
Todd Hendreks
Councilmember



Brandi Wilks
Councilmember



Michelle Kivela
Town Manager



Emily Hogan
Asst. Town Manager

For contact information, please see page 6.

TOWN OF PARKER - 2026 LEGISLATIVE POLICY AGENDA

2026 LEGISLATIVE PRIORITIES

Home Rule Authority and Local Control

Strategic Priority: All

- The Town supports local control and municipal government home rule authority.
- The Town supports collaboration with local municipalities and counties as certain issues require statewide and multi-jurisdictional response, which are best addressed through early and meaningful engagement.
- The Town supports retention of authority for all municipalities to set local tax rates, expand municipal taxing authority and equitably share new state revenue with municipal governments.
- The Town opposes state legislation that creates unfunded mandates on local municipalities without state funding or other sources of revenue.
- The Town supports property tax policies that do not reduce local government revenue and allow municipalities the flexibility to retain excess revenue and modify debt service mill levies, among other tools.
- The Town opposes federal legislation that negatively impacts municipalities' ability to issue tax exempt municipal bonds including private activity bonds assigned to partnering agencies.
- The Town of Parker opposes budget cuts at the state or federal level that result in reduced funding for local governments, such as transportation, public safety, etc.

Land Use and Building

Strategic Priority: Support an Active Community; Enhance Economic Vitality; Promote a Safe and Healthy Community; Innovate with Collaborative Governance; Develop a Visionary Community Through Balanced Growth

- The Town supports local control and determination of local land use issues.
- The Town supports municipal home rule authority to establish appropriate building, energy and fire codes to ensure safe, sound construction activity and opposes state mandates that supersede local control.
- The Town supports municipal discretion concerning the imposition of development fees and requirements.

- The Town supports municipal discretion to adopt, update and enforce local building codes, including those that meet or exceed state standards.
- The Town opposes delegation of municipal land use authority to state agencies or preemption of municipal land use controls.

Economic Development

Strategic Priority: Enhance Economic Vitality; Develop a Visionary Community Through Balanced Growth

- The Town supports the diversification and expansion of local economies, including support for existing businesses and the creation of new jobs.
- The Town supports regional economic development through partnerships and coordination with local, county, regional and statewide economic partners.
- The Town supports appropriate state tax policies and incentive programs that encourage business expansion, retention and attraction through job creation, investment in capital equipment and employer facility development.
- The Town supports workforce development, including higher education funding and vocational training.
- The Town opposes unreasonable restrictions on urban renewal authorities and downtown development authorities.
- The Town opposes limitations on municipalities' ability to utilize financing mechanisms such as tax increment financing (TIF).



TOWN OF PARKER - 2026 LEGISLATIVE POLICY AGENDA

2026 LEGISLATIVE PRIORITIES

Employment

Strategic Priority: Promote a Safe and Healthy Community

- The Town opposes initiatives that have the potential to compromise officer safety.
- The Town opposes efforts to undermine local control and create mandates for local governments related to personnel policies and benefits structures.
- The Town opposes the reduction and loss of qualified immunity for government officials.
- The Town supports limitations on the liability of municipalities and their officers and employees.

Energy and Environment

Strategic Priority: Develop a Visionary Community Through Balanced Growth

- The Town opposes preemption of municipalities in setting and implementing long-term renewable energy goals.
- The Town opposes unfunded federal and state mandates on energy sources that would create unnecessary economic burden on municipalities, local businesses or residents or would reduce energy supply in a significant manner.
- The Town supports reasonable and practical application of air and water pollution control laws by federal and state agencies and encourages restraint in modifying legislation and regulations that have a fiscal impact on municipalities.
- The Town supports practices to assure public health, safety and environmental protection and the protection of domestic water sources.
- The Town opposes state preemption of local government authority to adopt environmental ordinances.

Housing

Strategic Priority: Support an Active Community

- The Town opposes mandated affordable housing requirements that infringe upon local home rule authority or pose a safety issue.
- The Town supports incentives and voluntary measures to promote a full range of housing options including attainable and affordable housing based upon sound planning and policy.

- The Town opposes state preemption of local authority to adopt and enforce ordinances that regulate use of public spaces and rights-of-way.
- The Town supports increasing local governments' ability to regulate, manage or generate alternative sources of funding for affordable housing, including public-private partnerships.
- The Town supports an adequate supply of diverse housing options and continued public and private sector support for such an effort.
- The Town supports the creation of an adequately financed statewide housing trust fund.
- The Town supports solutions at the state level to limit litigation on construction defects to encourage a variety of housing types, particularly for-sale multifamily housing.

Public Health and Safety

Strategic Priority: Support an Active Community; Promote a Safe and Healthy Community

- The Town supports legislation that clarifies that strangulation committed using a deadly weapon (including body parts) could be charged as a crime of violence with enhanced sentencing procedures.
- The Town supports legislation that expands resources for those with mental health needs.
- The Town supports the greatest amount of local control possible for regulating nutraceutical supplements.



TOWN OF PARKER - 2026 LEGISLATIVE POLICY AGENDA

2026 LEGISLATIVE PRIORITIES

Public Health and Safety (con't)

- The Town supports federal, state and county funds for those agencies that serve as a resource to municipal emergency services.
- The Town supports state and community-based intervention, prevention and rehabilitation programs and state initiatives that respect the key role of communities and local government officials.
- The Town supports ensuring that municipal governments retain flexibility in implementing federal and state criminal justice programs.

Transportation

Strategic Priority: Support an Active Community; Enhance Economic Vitality; Promote a Safe and Healthy Community

- The Town opposes state transit planning that results in mandates for local governments and infringes upon local home rule authority.
- The Town supports better geographic distribution in transit services provided to communities by RTD to ensure the Parker area has equitable access to multi-modal transit options that meet the needs of its residents.
- The Town supports greater transportation safety and increased funding for multi-modal transportation systems. The Town supports cooperation among Colorado Department of Transportation, transit agencies, counties, municipalities and interested stakeholders in improving Colorado's transportation system.
- The Town supports legislation and regulatory action that maintains or increases the level of funding provided by the state or passed through the state by the federal government to transportation activities at the local level.
- The Town opposes legislation to transfer maintenance responsibility of state-owned roads to municipalities without adequate short and long-term funding to meet these additional responsibilities.
- The Town supports incentives and voluntary programs to support a Complete Streets approach to transportation design and infrastructure improvements to improve safety, increase travel options and support the development of a multi-modal transportation system.



Water and Wastewater

Strategic Priority: Innovate with Collaborative Governance

- The Town supports land use and water policies that protect Colorado's water resources.
- The Town supports appropriate water conservation efforts and sustainable water resources management practices by all users.
- The Town supports participation in statewide discussions of water use and distribution.
- The Town supports stakeholder input and involvement in developing laws and regulations related to water and wastewater issues.



TOWN OF PARKER - 2026 LEGISLATIVE POLICY AGENDA

LEGISLATIVE DELEGATIONS

Town of Parker <i>(all Councilmembers serve at large)</i>		
Name	Email	Phone
Joshua Rivero, Mayor	jrivero@parkerco.gov	(303) 841-0353
John Diak, Mayor Pro Tem	jdiak@parkerco.gov	(303) 841-0353
Anne Barrington, Councilmember	abarrington@parkerco.gov	(303) 841-0353
Erik Frandsen, Councilmember	efrandsen@parkerco.gov	(303) 841-0353
Laura Hefta, Councilmember	lhefta@parkerco.gov	(303) 841-0353
Todd Hendreks, Councilmember	thendreks@parkerco.gov	(303) 841-0353
Brandi Wilks, Councilmember	bwilks@parkerco.gov	(303) 841-0353
Michelle Kivela, Town Manager	mkivela@parkerco.gov	(303) 841-0353
Emily Hogan, Asst. Town Manager	ehogan@parkerco.gov	(303) 841-0353
Michael Lawson, Asst. Town Manager	mlawson@parkerco.gov	(303) 841-0353
William Mutch, Town Lobbyist	william@mutchgr.com	(720) 308-3497

United States Congress		
Name	Email	Phone
Michael Bennet, Senator	scheduler@bennet.senate.gov	(202) 224-5852
John Hickenlooper, Senator	andres.carrera@hickenlooper.senate.gov	(202) 224-5941
Lauren Boebert, Rep. (CO 4)	boebert.scheduling@mail.house.gov	(202) 225-4761

State General Assembly		
Name	Email	Phone
Lisa Frizell, Senator (SD 2)	lisa.frizell.senate@coleg.gov	(303) 866-2949
Anthony Hartsook, Rep. (HD 44)	anthony.hartsook.house@coleg.gov	(303) 866-4869

Douglas County		
Name	Email	Phone
Abe Laydon, Commissioner (District 1)	bocc@douglas.co.us	(303) 660-7400
George Teal, Commissioner (District 2)	bocc@douglas.co.us	(303) 660-7400
Kevin Van Winkle, Commissioner (District 3)	bocc@douglas.co.us	(303) 660-7400



MEMORANDUM

TO: Mayor and City Council

FROM: Emily Hogan, Deputy Town Manager
William Mutch, Mutch Government Relations

DATE: February 9, 2026

SUBJECT: Legislative Briefing

Purpose

This memo provides a brief update on recent legislative activity that may impact the Town of Parker, including key bills, trends and next steps.

Overview

The Colorado General Assembly is currently in session with several measures under consideration that could affect municipalities.

Key Legislative Items

1. HB26-1009: Colorado Mandatory Lethality Assessment Act

- **Summary:** Requires peace officers responding to domestic violence calls to conduct and document a lethality assessment, and to immediately connect high-risk victims with a victim advocate by phone or in person.
- **Status:** Introduced in House & assigned to Judiciary on January 14.
- **Potential Impact:** DougCo law enforcement agencies already administer the Lethality Assessment Program (LAP). Victim services coordinators raise concerns that the bill prioritizes community-based advocates over law enforcement or DA advocates, limits officer discretion, and could increase liability; many chiefs, sheriffs, and district attorneys oppose the bill as written or are seeking amendments.
- **Town Position:** Recommend amend position to work with DA's and Chiefs to work with the sponsors/proponents.
- **CML Position:** TBD.

2. HB26-1037 Fourth Amendment is Not for Sale Act

- **Summary:** Bars law enforcement and other government entities from buying or otherwise obtaining personal data from third parties or sharing such data with one another. Exceptions apply when data is obtained with a warrant, subpoena, court order, individual consent, or in emergencies involving threats to life or physical safety. The bill also creates a private right of action for violations and excludes improperly obtained data from court proceedings, with limited exceptions.
- **Status:** Introduced in House & assigned to Judiciary on January 14.
- **Potential Impact:** If enacted, could create operational and legal impacts for law enforcement agencies. Could shift law enforcement away from commercial data purchases and toward court-authorized data access, with stronger documentation and compliance requirements.
- **Town Position:** TBD

- CML Position: Oppose.
- 3. **HB26-1114: Allowed Minimum Lot Size for Subject Jurisdictions**
 - Summary: Requires that, on or after October 1, 2031, a subject jurisdiction shall not require that a parcel have an area larger than 2,000 square feet if the parcel's residential use is limited to a single-family home. The bill exempts certain types of parcels from this requirement.
 - Status: Introduced In House & Assigned to Transportation, Housing & Local Government on 2/3.
 - Potential Impact: Would undermine local zoning authority, disrupt long-range community planning.
 - Town Position: Recommend oppose position.
 - CML Position: Oppose.
- 4. **HB26-1065: Transit and Housing Investment Zones**
 - Summary: Creates the Transit Investment Area Act, establishing a state-approved framework for local governments and transit agencies to develop transit projects, designate transit investment areas, and finance related improvements using a portion of increased state sales tax revenue.
 - Status: Introduced in House & assigned to Finance on January 21.
 - Potential Impact: Could be important for future redevelopment around the Parker Senior Center/RTD Park n Ride. Could be another tool in our toolbelt.
 - Town Position: Recommend support position.
 - CML Position: Support.

Notable Trends & Observations

1. Major themes this session include land use preemption, unfunded mandates, state budget crisis, federal funding changes, and public safety reform.

Next Steps

1. Staff will continue to monitor relevant legislation and provide updates as bills advance.
2. Council direction may be requested if a formal position or advocacy action becomes necessary.
3. Additional briefings can be scheduled as the session progresses.